MINUTES
LEGISLATIVE COMMITTEE
MARK HARRISON, CHAIRMAN
MARCH 9, 2026

Present:
Mark Harrison, Chairman
Darrell Rogers, Vice-Chairman
Jerry Becker, Commission Chairman
Ben Harris
Shannon Burgdorf
Matthew Shoaf
Danny Sullivan

Also Present:
John Isbell, County Mayor
Eric Sitler, Law Director
Jennifer Mitchell, minute taker

Chairman Harrison brought the regular scheduled Legislative Committee meeting to order with an invocation by Comm. Harris on Monday, March 9, 2026, at 5:30 p.m. Chairman Harrison declared a quorum present to conduct business.

3. Approval of Agenda.

Without objection, Chairman Harrison removed item 10a from the agenda and added recognition of Johnnie Anderson as item 9i to the agenda.

Comm. Shoaf moved, seconded by Comm. Sullivan, to approve the agenda as amended. The motion carried unanimously.

4. Approval of minutes of February 9, 2026.

Upon motion of Comm. Rogers, seconded by Comm. Harris, the Committee voted unanimously to approve the minutes of February 9, 2026.

5. Recognition of the Public.

David Klein of 398 Branham Mille Road, Gallatin encouraged approval of the annexation resolution listed as item 8b. He also spoke in favor of item 9f and opposing SB 2237/HB 2552.

6. Report of the Chairman.

No report.

7. Report of County Mayor.

No report.

8. Old Business.

a. City of Gallatin MOA for use of space at EMS building (from Commission).

County Mayor Isbell explained there is plenty of room and could be up to 2 years while City of Gallatin builds out space.

Comm. Harris moved, seconded by Comm. Sullivan, to approve. The motion carried unanimously.

b. Annexation Resolution.

Comm. Shoaf moved, seconded by Comm. Becker, to approve.

After lengthy discussion, Comm. Rogers moved, seconded by Comm. Harris, to call for the question. The motion carried unanimously.

The motion to approve failed to carry after the Committee voted (2-5-0), Comm. Harrison, Rogers, Harris, Burgdorf and Sullivan voted against the motion.

9. New Business.

a. Veterans' Service Report and Presentation.

Veterans Service Director Jeff Oakey gave a brief overview of the report in the packet, no action needed.

b. Hendersonville AFT.

County Law Director Eric Sitler explained there is a claim that the City of Hendersonville owes approximately $278,748.00. Mr. Sitler has corresponded with the City and the Commission needs to decide how to proceed.

Comm. Rogers moved, seconded by Comm. Burgdorf, to approve.

Without objection, Chairman Harrison suspended the rules to allow Building & Codes Director Marshall Wright to speak to the matter. Mr. Wright introduced AFT Coordinator Kaitlin Schaffer who explained that the City of Hendersonville owes approximately $300,000.00 in adequate facilities tax. The city has paid AFT for residential building permits but not for commercial building permits since February 2024. She further explained that the cities should not be issuing building permits without the adequate facilities tax receipt from the county. It was confirmed the cities received notice of the requirement to collect AFT on commercial building permits.

Chairman Harrison brought the meeting back in session.

After discussion, Comm. Shoaf moved, seconded by Comm. Sullivan, to direct the law director to respond to letter/email to request a representative attend the Legislative Committee meeting in April. The motion carried unanimously.

The Committee voted unanimously to approve Law Director Eric Sitler to proceed as amended.

c. Recognizing lineman as first responders.

Comm. Harris moved, seconded by Comm. Sullivan, to approve.

After discussion, Comm. Shoaf moved, seconded by Comm. Sullivan, to defer one month. The motion carried unanimously.

d. Docketing: Judicial Commissioner's Annual Report.

Comm. Sullivan moved, seconded by Chairman Harrison, to approve. The motion carried unanimously.

e. Health &Safety Standards.

Comm. Rogers moved, seconded by Comm. Burgdorf, to approve.

Without objection, Chairman Harrison suspended the rules to allow Building & Codes Director Marshall Wright to speak to the matter. Mr. Wright explained the standards haven't been revised in approximately fifteen years. He noted the addition of 911 address update violations, shipping container violations and integrating the Health & Safety Board responsibilities into the Board of Construction Appeals.

After further discussion, Chairman Harrison brought the meeting back in session.

Comm. Shoaf moved, seconded by Commission Chairman Becker, to approve. After discussion, Comm. Shoaf changed his motion to defer one month, Commission Chairman Becker agreed to the change. The motion carried unanimously.

f. County's opposition to SB 2237/HB 2552 (from Highway).

Commission Chairman Becker moved, seconded by Comm. Rogers, to approve. The motion carried unanimously.

g. Jackson Law (from HEMS)

Comm. Harris moved, seconded by Comm. Rogers, to approve. The motion carried unanimously.

h. Mineral Severance Resolution.

Comm. Rogers moved, seconded by Comm. Burgdorf, to approve. The motion carried unanimously.

i. Recognition: Johnnie Anderson

Comm. Shoaf moved, seconded by Commission Chairman Becker, to approve. The motion carried unanimously.

10. Commission Recognitions and Proclamations.

a. Sheriff's Office Citizen Recognition.

Removed from the agenda.

11. Adjournment. Chairman Harrison declared the meeting adjourned at 6:35 p.m. upon motion of Comm. Shoaf and seconded by Comm. Rogers.

Prepared by Jennifer Mitchell

Sign-In Sheet

COMMITTEE NAME Legislative

DATE 3.9.2026

Name	Address	Agenda Item to be Discussed
David Klein	596 Brookhaven Mill Rd	84 & 96

CITY OF MILLERSVILLE, TENNESSEE

RESOLUTION 26-R-4

A RESOLUTION OPPOSING SUMNER COUNTY COMMISSION'S PROPOSED BIG GOVERNMENT OVERREACH AND OVER-REGULATION ON PROPERTY OWNERS WITHIN SUMNER AND ROBERTSON COUNTIES BY SUPPORTING SENATE BILL 2311 AND HOUSE BILL 2419 RELATING TO THE ANNEXATION OF UNINCORPORATED TERRITORY

WHEREAS, the City of Millersville,and both Sumner and Robertson Counties have, for years, engaged in cooperative, planning efforts related to infrastructure, growth management, public services, and economic development; and

WHEREAS, these partnerships have been built on mutual respect, shared responsibility, and an understanding that effective governance is best achieved through collaboration rather than unilateral action; and

WHEREAS, the proposed Sumner County Resolution, as written, supports a proposition to materially alter long-standing planning and infrastructure frameworks that have been in place for decades and upon which municipalities, taxpayers, and private stakeholders have reasonably relied; and

WHEREAS, such action risks dramatically impacting existing long-term infrastructure planning by municipalities, especially smaller, less populated municipalities, without adequate consultation, coordination, or collaboration with the municipalities most directly affected, including the City of Millersville; and

WHEREAS, residents of the City of Millersville are also county taxpayers, and legislative proposals advanced at the county level that affect municipalities necessarily impact the same citizens who fund and rely upon both levels of government for separate and distinct services; and

WHEREAS, the City of Millersville strongly opposes the attempted practice of the Sumner County Commission adopting resolutions that direct the pursuit of state legislation with sweeping municipal consequences absent any meaningful engagement with the affected cities whatsoever; and

WHEREAS, the cooperative relationships between Sumner and Robertson Counties and its municipalities have historically involved both shared benefits and shared costs, and have never been founded upon zero-sum outcomes, but rather upon a collective sense of community and partnership; and

WHEREAS, the City of Millersville strongly condemns the process by which the proposed Sumner County Resolution was drafted and proposed—particularly the lack of transparency, municipal consultation, and collaborative deliberation prior to requesting the County's state legislative delegation and other state legislators to pursue statutory changes affecting municipal authority and taxpayers; and

WHEREAS, the proposed Sumner County Resolution, supports a proposition that would impose additional regulatory layers and red tape, particularly on property owners within the county requesting access to distinct services not provided by the County Commission but by able and willing municipalities; and

WHEREAS, this expansion of governmental oversight would increase interference with property rights currently enjoyed by citizens, contradict long-standing planning frameworks, and run counter to the conservative principles of limited government and respect for private property that many County Commissioners publicly espouse; and

WHEREAS, the City of Millersville urges the State of Tennessee legislative delegation to recognize this lapse in process and to refrain from advancing legislation that materially affects municipalities without clear evidence of good-faith collaboration among all impacted local governments; and

WHEREAS, the City of Millersville believes that many of the underlying concerns raised by the proposed legislation are shared in principle across jurisdictions, and that these concerns are best addressed through direct, collaborative engagement among the County and its municipalities rather than through unilateral resolutions or legislative directives.

NOW, THEREFORE, BE IT RESOLVED, BY THE BOARD OF COMMISSIONERS OF THE CITY OF MILLERSVILLE, TENNESSEE, that the City hereby expresses its strong opposition to the proposed Sumner County Commission Resolution supporting these legislative propositions as a departure from the long-standing collaborative spirit that has defined intergovernmental relations within the County; and

BE IT FURTHER RESOLVED, that the City of Millersville strongly condemns County initiated requests for changes in state legislation that would impact municipal residents and taxpayers without municipal participation in its recommendations; and

BE IT FURTHER RESOLVED, that the City of Millersville calls upon the Sumner County Commission and all municipalities within the County to convene in good faith to collaboratively address shared challenges, reaffirm cooperative planning principles, and pursue solutions that respect both municipal authority and countywide interests; and

BE IT FURTHER RESOLVED, that the City of Millersville requests the State of Tennessee legislative delegation to acknowledge the procedural deficiencies associated with the proposed legislation and to encourage renewed intergovernmental collaboration prior to any support of legislative action; and

BE IT FURTHER RESOLVED, that a copy of this Resolution shall be transmitted to the Governor of the State of Tennessee, the Speaker of the Tennessee House of Representatives, the Speaker of the Tennessee Senate, the Sumner County legislative delegation, the full Sumner

County Commission, the Sumner County Legislative Committee, and other appropriate state and federal officials, as deemed necessary, in order to formally express the City's position.

ATTEST: CITY OF MILLERSVILLE, TENNESSEE:

Passed this_____ day of_____ , 2026

_____

Mayor Lincoln Atwood

Attest:

_____

Judy Florendo, City Recorder

Table 10. County Wide Budgeted Local Revenues

	General Fund	Courthouse and Jail Maintenance Fund	General Debt Service Fund	Capital Projects Fund	Highway/Public Works Fund	General Purpose School Fund @	Total
Local Taxes							
Current Property Tax	$ 29,446,832	$ -	$ 20,521,126	$ 6,914,192	$ 756,624	$ 81,506,271	$ 139,145,045
Trustee Coll.-Prior Years	286,499	-	199,617	67,239	7,390	792,932	1,353,677
Trustee Coll- Bankruptcies	5,498	-	3,831	1,291	141	15,218	25,979
Clerk & Master Coll.-Prior Years	202,925	-	141,387	47,625	5,234	561,679	958,850
Interest and Penalty	62,606	-	43,621	14,693	1,615	173,288	295,823
Pmt in Lieu Taxes-TVA	751	-	524	176	19	2,080	3,550
Pmt in Lieu Taxes-Local Utility	142,569	-	99,355	33,476	3,663	394,619	673,682
Pmt in Lieu Taxes	45,024	-	28,901	9,737	1,067	179,027	263,755
Hotel/Motel Tax*	696,641	-	-	-	-	-	696,641
Local Amusement Tax	1,720	-	-	-	-	-	1,720
Litigation Tax-Special/Judge	296,602	-	-	-	-	-	296,602
Litigation Tax-Special Purpose/Judge	159,018						159,018
Litigation Tax-Special Purpose/Security	296,166						296,166
Business Tax	2,301,113	-	-	-	-	-	2,301,113
Mixed Drink Tax	-	-	-	-	-	250,000	250,000
Bank Excise Tax	336,110	-	-	-	-	-	336,110
Beer Tax	521,282	-	-	-	-	-	521,282
Beer Privilege Tax	2,500	-	-	-	-	-	2,500
Non-depository Privilege Tax	7,659						7,659
Local Option Taxes				-			
Sales Taxes	-	-	11,720,995	-	-	23,445,506	35,166,501
Litigation Tax-Special Pur.	-	261,125	-	-	-	-	261,125
Litigation Tax-Special Pur.	-	-	110,000	-	-	-	110,000
Wheel Tax	-	-	-	-	2,225,826	5,193,594	7,419,420
Mineral Severance Tax	-	-	-	-	214,180	-	214,180
Adequate Facilities Tax	-	-	2,582,347	-	-	-	2,582,347
Total	$ 34,811,515	$ 261,125	$ 35,451,703	$ 7,088,429	$ 3,215,760	$ 112,514,214	$ 193,342,746
Licenses and Permits							
Marriage Licenses	$ 5,877	$ -	$ -	$ -	$ -	$ 5,877	$ 11,754
Cable TV Franchise Fees	563,918	-	-	-	-	-	563,918
Beer Permits	594	-	-	-	-	-	594
Building Permits	768,929	-	-	-	-	-	768,929
Rezoning Permits	7,612	-	-	-	-	-	7,612
Highway Permits	-	-	-	-	28,200	-	28,200
Helping Schools	-	-	-	-	-	1,530	1,530
Total Licenses and Permits	$ 1,346,930	$ -	$ -	$ -	$ 28,200	$ 7,407	$ 1,382,537

* Based on hotel/motel tax of 5% approved by the county commission

@ School department budget utilized an earlier estimate; the difference is immaterial.

Table 11. County-Wide Current Year's Estimated Revenues' Performance

	Budgeted For Fiscal Year 2022	Estimated Actual	Increase/ (Decrease)	% Difference
Local Taxes				
Current Property Taxes	$133,216,259	$ 139,197,669	$ 5,981,410	4.49%
Trustee Coll-Prior Year	1,440,012	$ 2,193,426	753,414	52.32%
Trustee Coll-Bankruptcies	19,371	25,570	6,199	32.00%
Clerk & Master Collections	883,502	925,822	42,320	4.79%
Interest and Penalty	295,531	340,038	44,507	15.06%
Pmt in Lieu Taxes-TVA	4,896	3,551	(1,345)	-27.47%
Pmt in Lieu Taxes-Utilities	670,524	673,743	3,219	0.48%
Pmt in Lieu Taxes	240,089	264,926	24,837	10.34%
Hotel/Motel Tax	586,058	679,065	93,007	15.87%
Local Amusement Tax	1,631	1,670	39	2.40%
Litigation Tax-Special Purpose	296,602	232,714	(63,888)	-21.54%
Litigation Tax-Special Purpose/Judge	159,018	113,284	(45,734)	-28.76%
Litigation Tax-Special Purpose/Sec	296,166	234,415	(61,751)	-20.85%
Business Tax	2,194,137	2,254,256	60,119	2.74%
Mixed Drink Tax	250,000	250,000	-	0.00%
Bank Excise Tax	336,110	336,110	-	0.00%
Beer Privilege Tax	448,504	506,092	57,588	12.84%
Beer Tax	2,500	2,672	172	6.86%
Non-depository Privilege Tax	7,406	7,659	253	3.41%
Local Option Taxes				
Sales Tax	28,028,242	35,166,502	7,138,260	25.47%
Litigation Tax-Spc (1)	298,133	220,000	(78,133)	-26.21%
Litigation Tax-Spc (2)	120,611	80,237	(40,374)	-33.47%
Wheel Tax	7,359,551	7,386,200	26,649	0.36%
Mineral Severance Tax	187,880	242,880	55,000	29.27%
Adequate Facilities Tax	2,245,672	3,325,411	1,079,739	48.08%
Total Local Taxes	**$ 179,588,405**	**$ 194,663,912**	**$ 15,075,507**	8.39%
Licenses and Permits				
Marriage Licenses	$ 11,092	$ 12,272	$ 1,180	10.64%
Cable TV Franchise Fees	552,858	552,861	3	0.00%
Beer Permits	475	772	297	62.50%
Building Permits (and Planning Fees)	486,915	746,538	259,623	53.32%
Rezoning Permits	2,947	10,753	7,806	264.88%
Highway Permits	25,000	33,000	8,000	32.00%
Helping Schools	-	2,000	2,000	N/A
Total Licenses and Permits	$ 1,079,287	$ 1,358,196	$ 278,909	25.84%
Total	$ 180,667,692	$ 196,022,108	$ 15,354,416	8.50%

Sumner County, Tennessee
Highway/Public Works Fund
Statement of Revenues

	Revenues 2018-2019	Revenues 2019-2020	Estimated Revenues 2020-2021	Original Budget 2020-2021	Original Budget 2021-2022	Difference Dollar	Difference %
Local Taxes							
Current Property Tax	$ 655,093	$ 729,745	$ 756,928	$ 724,385	$ 756,624	$ 32,239	4.45%
Trustee Collections-Prior Years	5,341	6,713	11,909	7,830	7,390	(440)	-5.62%
Trustee Collections-Bankruptcies	46	240	142	105	141	36	34.12%
Clerk and Master Collections-Prior Years	5,851	5,795	4,938	4,804	5,234	430	8.96%
Interest and Penalty	1,670	2,051	1,856	1,607	1,615	8	0.49%
Payment in Lieu Taxes-TVA	29	27	19	27	19	(8)	-28.49%
Payment in Lieu Taxes-Local Utility	3,880	4,061	3,678	3,646	3,663	17	0.47%
Payment in Lieu Taxes	1,745	959	1,018	704	1,067	363	51.49%
Local Option Taxes							
Wheel Tax	2,173,926	2,246,518	2,215,860	2,207,865	2,225,826	17,960	0.81%
Mineral Severance Tax	224,966	210,476	242,880	187,880	214,180	26,300	14.00%
Licenses and Permits							
Other Permits	1,400	29,100	33,000	25,000	28,200	3,200	12.80%
Other Local Revenues							
Sale of Supplies and Materials	128	292	1,000	2,000	2,000	-	0.00%
Sale of Gasoline	26,140	21,000	20,000	30,000	30,000	-	0.00%
Sale of Recycled Materials	6,151	3,575	5,000	5,000	5,000	-	0.00%
Miscellaneous Refunds	1,879	2,446	1,000	1,000	1,000	-	0.00%
Sale of Equipment	37,195	120,169	43,169	120,169	120,169	-	0.00%
Damages Recovered from Individuals	-	-	150	-	-	-	N/A
State Revenues							
State Bridge Program	-	242,927	563,091	300,511	171,542	(128,969)	-42.92%
State Road Program	812,096	381,886	402,098	431,048	369,831	(61,217)	-14.20%
State Litter Program	83,038	83,551	84,000	84,000	84,000	-	0.00%
State Revenue Sharing-Telecommunications	1,364	1,262	1,470	1,210	1,210	-	0.00%
State Gas and Motor Fuel Tax	3,818,580	3,859,546	3,702,263	2,783,687	3,702,263	918,576	33.00%
State Gasoline Inspection Fees	115,913	115,913	115,913	115,913	115,913	-	0.00%
Federal Government							
COVID19 Grant E/Emp Rebate	-	2,221	841	-	-	-	N/A
Other Government and Citizen Groups							
Paving Projects	240,530	284,100	716,500	284,000	284,000	-	0.00%
Other Sources (Non-Revenue)							
Insurance Recovery	19,196	3,000	100	-	-	-	N/A
Total Revenues	$ 8,236,157	$ 8,357,572	$ 8,928,823	$ 7,322,392	$ 8,130,887	$ 808,495	11.04%

From: Mark Harrison <mark.harrison@sumnercountytn.gov>
Sent: Friday, March 6, 2026 9:24 AM
To: BAKER RING <bring@comcast.net>; Eric Sitler <esitler@sumnercountytn.gov>
Subject: Re: [EXTERNAL]Fwd: Re: Award

We can add this on Monday prior to agenda approval.

Thanks!

From: BAKER RING <bring@comcast.net>
Sent: Thursday, March 5, 2026 7:28:13 PM
To: esitler@sumnercountytn.gov <esitler@sumnercountytn.gov>; mark.harrison@sumnercountytn.gov <mark.harrison@sumnercountytn.gov>
Subject: [EXTERNAL]Fwd: Re: Award

Please add a recognition for Johnny Anderson to the Legislative agenda

Thanks,

Baker Ring

Mr. Sitler;
Below is information for the commendation.

thanks,
BR

On Friday, February 6, 2026, Johnnie Anderson was recognized with the Nick Pappas Legislative Advocacy Award from the Southeast Athletic Trainers Association (SEATA). SEATA encompasses seven states and two US territories. The award is named after Hall of Fame Athletic Trainer Nick Pappas, who worked in Sumner County for over 20 years.

The honor is bestowed on an athletic trainer who displays unwavering dedication and unselfish efforts for legislative and governmental affairs initiatives. It recognizes a dedicated SEATA member who follows Nick's example of leadership, passion, and service as an advocate for the athletic training profession.

Johnnie has been involved in Legislative Advocacy for the Tennessee Athletic Trainers Society (TATS) for over fifteen years, first serving as Secondary Schools Committee Chairman, then as the Middle Tennessee Representative and Secretary for TATS. During

this time on the Executive Board of TATS, Johnnie wrote the original legislative language for the bill that became the concussion law of Tennessee. He worked in Sumer County Schools to implement required educational programs for coaches for both Concussions and Outdoor Heat Policies, working to create an atmosphere of knowledge in being proactive for student-athletes that might suffer concussions or exertional heat illnesses.

Since 2018, Johnnie has been the Chairman of the Governmental Affairs Committee for TATS, serving as the lead legislative advocate for the Athletic Training profession in Tennessee. In 2025, he was the TATS lead for the legislation that was passed to allow Athletic Trainers to practice dry needling as a patient care procedure. In 2026, he is the TATS lead to expand the Athletic Trainer's Practice Act to match the healthcare procedures that other states utilize.

Johnnie began work as an Athletic Trainer at Gallatin High School in 1997. He has worked for Sumner County Schools as an educator and Athletic Trainer for 25 years, and was the driving force that created the current program for Athletic Trainers to be employed by the school system. This model has been developed in other school districts in Tennessee and is viewed as a the gold standard for employing Athletic Trainers in the secondary school setting.

Johnnie Anderson
"It's a Great Day to be a Green Wave"

On Feb 9, 2026, at 9:09 PM, BAKER RING <bring@comcast.net> wrote:

You don't often get email from bring@comcast.net. Learn why this is important

Caution: This is an external email and may be malicious. Please take care when clicking links or opening attachments.

Congratulations on the award that you received.

Would you like me to recognize you at the March Commission meeting?

Baker Ring

The Sumner County Board

of

County Commissioners,

meeting in regular session on this the
16th day of March, 2026,
does hereby honor and congratulate

JOHNNIE ANDERSON

for being recognized with the prestigious
Nick Pappas Legislative Advocacy
Award from the Southeast Athletic
Trainers Association

County Commission Chairman	**County Mayor**	**County Clerk**
Commissioner	**Commissioner**	**Commissioner**